

## Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-10 EA-10 EUR-12 NEA-10  
CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00  
PA-01 SP-02 SS-15 NSCE-00 SSO-00 ICAE-00 INRE-00  
ACDA-12 HA-05 OMB-01 TRSE-00 SSM-03 MCT-01 /126 W  
-----116536 210253Z /70

O 210230Z APR 78  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 0857  
INFO AMEMBASSY AMMAN  
AMEMBASSY BEIRUT IMMEDIATE  
AMEMBASSY BELGRADE  
AMEMBASSY BONN  
AMEMBASSY CAIRO  
AMEMBASSY DAKAR  
AMEMBASSY DAMASCUS  
AMCONSUL JERUSALEM IMMEDIATE  
AMEMBASSY JIDDA  
AMEMBASSY KATHMANDU  
AMEMBASSY KUWAIT  
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AMEMBASSY LONDON  
AMEMBASSY OSLO  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
AMEMBASSY TEHRAN  
AMEMBASSY TEL AVIV IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 03 USUN NEW YORK 01566

E.O. 11652: GDS  
TAGS: PORG, UNSC, MARR, LE, IS  
SUBJECT: SOUTH LEBANON: SECURITY COUNCIL CONSULTATIONS  
ON APRIL 20

1. SUMMARY: SECURITY COUNCIL HELD INFORMAL  
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CONSULTATIONS IN BRIEF MORNING AND AFTERNOON SESSIONS  
ON APRIL 20 UNDER PRESIDENCY OF U.S. (YOUNG). KUWAIT  
WITH SOVIET ENDORSEMENT STATED HIS DELEGATION WOULD  
REQUEST FORMAL SC MEETING NEXT WEEK TO SET A TIMETABLE  
FOR ISRAELI WITHDRAWAL. SYG WALDHEIM REPORTED ON HIS  
TRIP TO AREA AND REMARKED THAT UNIFIL FORCE COMMANDERS  
DESCRIBED NEED FOR AUGMENTATION OF UNIFIL TO 6,000

TROOPS WHICH SYG WILL FORMALLY PROPOSE SOMETIME AFTER  
IDF PHASE III WITHDRAWAL TAKES PLACE. END SUMMARY.

2. SECURITY COUNCIL CONVENED IN INFORMAL CONSULTATIONS  
AT 9:30 A.M. ON QUESTION OF IMPLEMENTATION OF SC  
RES 425. SC PRESIDENT (YOUNG) WELCOMED RETURN OF SYG  
WALDHEIM AND ASKED LATTER TO REPORT ON HIS TRIP TO  
LEBANON AND ISRAEL. WALDHEIM SAID HIS LETTER (USUN  
1515) CONTAINED LATEST ISRAELI WITHDRAWAL PLANS. DURING  
HIS TALKS WITH ISRAELI LEADERS HE WAS ASSURED  
REPEATEDLY OF ISRAELI INTENTIONS TO WITHDRAW COMPLETELY  
FROM TERRITORY OF LEBANON. ISRAELI PLANS AS  
CONTAINED IN SYG'S LETTER CONSTITUTE PHASE III WHICH  
WILL BE EXECUTED BY APRIL 30. ISRAELIS PREFERRED TO  
WAIT UNTIL MAY 2 TO IMPLEMENT PHASE III BUT WALDHEIM  
AND GEN. SIILASVUO PREVAILED IN ARGUING IMPORTANCE OF  
ADDITIONAL WITHDRAWAL BEFORE END OF MONTH. WALDHEIM  
COMMENTED THAT PAHSE III OF COURSE DOES NOT CONSTITUTE  
FULL IMPLEMENTATION OF SC RES 425, THUS SIILASVUO WILL  
CONTINUE CONTACTS WITH ISRAELIS IN ARRANGING  
SCHEDULE OF FULL WITHDRAWAL, WHICH IS ESSENTIAL.

3. TURNING TO HIS VISIT TO BEIRUT, WALDHEIM PROVIDED  
GRAPHIC DESCRIPTION OF SECURITY PROBLEMS "AND PREVAILING  
CHAOS" IN CAPITAL, INCLUDING DIFFICULTY SURROUNDING  
HIS OWN MOVEMENTS PARTICULARLY TO PRESIDENTIAL PALACE  
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AND TO PLO HEADQUARTERS TO MEET WITH ARAFAT. WALDHEIM  
DESCRIBED GOL HESITATION TO COMMIT LAF UNITS TO  
SOUTH LEBANON AND DIFFICULTY IN EVEN ASSIGNING  
ADDITIONAL LEBANESE POLICEMEN TO THE SOUTH. BUILDING  
LEBANESE AUTHORITY THROUGH POLICE AT A MINIMUM WAS  
ESSENTIAL TO ESTABLISHING LEBANESE AUTHORITY IN SOUTH  
LEBANON. WALDHEIM ADDED THAT GOL DID PROMISE TO  
ATTEMPT TO ADD TO 30 POLICEMEN ALREADY IN THE SOUTH.  
A COMMITMENT BEYOND THAT SEEMED AN ILLUSION AT THIS  
TIME. WALDHEIM SAID HIS MEETING WITH ARAFAT PRODUCED  
A REITERATION OF ARAFAT'S EXPRESSED INTENT TO  
COOPERATE IN IMPLEMENTATION OF SC RES 425.

4. WALDHEIM REMARKED THAT HIS TRIP TO ISRAEL BROUGHT  
REPEATED ASSURANCES FROM WEIZMAN, DAYAN, AND BEGIN  
ON ISRAELI INTENTION TO WITHDRAW COMPLETELY. WEIZMAN  
TOLD WALDHEIM THAT ISRAEL MUST BE CERTAIN THAT AFTER  
IDF DEPARTS THERE WILL BE NO DEBACLE. MOREOVER  
ISRAELI LEADERS INDICATED THAT A TIMETABLE ON IDF  
WITHDRAWAL WOULD DEPEND ON ROLE OF UNIFIL, ITS  
EFFECTIVENESS ON SITE. WALDHEIM THEN DESCRIBED HIS  
HELICOPTER AND AUTO TRIPS TO NAQUOURA, TYRE AND ALONG

LITANI RIVER. HE COMMENDED FRENCH CONTINGENT AND ITS  
COMMANDER IN PARTICULAR FOR ESTABLISHING EFFECTIVE  
WORKING RELATIONSHIP WITH PALESTINIANS IN TYRE. HE  
LAUDED ERSKINE AND ALL FORCE COMMANDERS AS EXCELLENT  
OFFICERS.

5. ON QUESTION OF UNIFIL AUGMENTATION, WALDHEIM  
SAID HE WAS TOLD BY UNIFIL COMMANDERS THAT ANOTHER  
2,000 WOULD BE NEEDED IN ORDER FOR UNIFIL TO DO ITS  
JOB EFFECTIVELY. ABOUT 3,000 TROOPS WOULD BE  
NEEDED ALONG LITANI RIVER, ANOTHER  
2,000 IN THE HINTERLAND AND IN THE SOUTHERN

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O 210230Z APR 78

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INFO AMEMBASSY AMMAN  
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SECTORS; THE REMAINING 1,000 WILL BE ASSIGNED TO LOGISTIC SUPPORT WORK. HE WOULD NOT PROPOSE FORMALLY AN ENLARGEMENT OF UNIFIL AT THIS MEETING BUT WOULD RETAIN OPTION TO DO SO AFTER PHASE III WITHDRAWAL TAKES PLACE AT THE END OF THE MONTH. UNIFIL CAN MANAGE UNTIL THEN WITH ITS PRESENT STRENGTH AND APPROVED INCREASES  
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UP TO 4,000. IN RESPONSE TO QUERY FROM FRG AMBASSADOR VON WECHMAR, WALDHEIM SAID HIS IDEA WOULD BE TO SEEK FINANCIAL APPROVAL FROM GENERAL ASSEMBLY FOR INCREASE IN SHORT SESSION A FEW DAYS BEFORE SPECIAL SESSION ON DISARMAMENT, WHICH WILL BEGIN MAY 23.

6. PERM REP OF KUWAIT (BISHARA) COMMENTED THAT CHAOS IN SOUTH LEBANON IS A RESULT OF IDF PRESENCE. WHEN IDF WITHDRAWS THEN SITUATION WILL IMPROVE. GOI WILL NEVER MAKE ASSESSMENT THAT UNIFIL TROOPS ARE FULLY EFFECTIVE. ISRAEL DEFIES THE SECURITY COUNCIL. KUWAIT WILL ASK FOR A FORMAL MEETING OF THE COUNCIL NEXT WEEK IN ORDER TO DEFINE A TIMETABLE. IF ISRAEL DOES NOT COMPLY, OTHER MEASURES WILL BE SOUGHT AND APPLIED. (BISHARA REPEATED THIS AT A LATER STAGE BUT AMENDED IT TO "MEASURES WOULD BE CONSIDERED.") SOVIET AMBASSADOR TROYANOVSKY DESCRIBED IDF PLANS AS DECEPTIVE AND A MANUEVER AND SAID USSR IS PREPARED TO SUPPORT BISHARA'S IDEA OF A COUNCIL MEETING NEXT WEEK. INDIA (JAIPAL) NOTED THAT IDF PLANS ARE NOT ENOUGH BUT NEGOTIATIONS CONTINUE TO SECURE ADDITIONAL ISRAELI WITHDRAWAL. COMPLEXITIES OF SITUATION THROUGHOUT LEBANON

AS PRESENTED BY SYG IMPRESSED JAIPAL. MORE TIME WOULD BE REQUIRED TO CONSIDER QUESTION OF RESTORING LEBANESE AUTHORITY AND WHAT BENEFICIAL ROLE CAN BE TAKEN ON BY THE UN. JAIPAL PROPOSED THAT DIPLOMATIC EFFORTS BY THE UN SUPPLEMENT THE PEACEKEEPING FORCE. WITHOUT SUCH DIPLOMATIC EFFORTS LEBANESE STABILITY AND CONTROL CANNOT BE ACHIEVED.

7. CANADA (BARTON) NOTED SOVIET POINT OF APPLYING MORE  
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INTERNATIONAL PRESSURE ON ISRAEL, BUT SUGGESTED THAT BEST PRESSURE WAS THROUGH SUPPORT BOTH FINANCIALLY AND WITH TROOPS OF UNIFIL. NIGERIA (HARRIMAN) CRITICIZED

ISRAELI ACTION IN SOUTH LEBANON AS STRAIGHT AGGRESSION.  
RES 425 SPEAKS OF IMMEDIATE WITHDRAWAL NOT NEGOTIATED  
WITHDRAWAL. ALLOWING ISRAELI FORCES TO REMAIN ENCOURAGES  
ISRAELI AGGRESSION AND INTIMIDATION OF ITS NEIGHBORS.  
WESTERN NATIONS HAVE CARROT AND STICK POLICY, BUT ONLY  
THE CARROT IS APPLIED TO "ENEMIES" (ISRAEL). AFTER  
BRIEF REMARKS BY FRANCE AND VENEZUELA COUNCIL ADJOURNED  
UNTIL 3:00 P.M.

8. AT RESUMED CONSULTATIONS UK (RICHARD) WELCOMED  
UNDERTAKING THUS FAR BY ISRAELIS IN WITHDRAWING AND  
HOPED ISRAELI AUTHORITIES WOULD FIX DATE FOR TOTAL  
WITHDRAWAL. ONLY TWO WAYS TO GET THE IDF OUT OF  
LEBANON, BY FORCE OR BY NEGOTIATIONS. THE LATTER IS THE  
ONLY FEASIBLE WAY. CZECHOSLOVAKIA SAID SC SHOULD  
RESIST ISRAELI MANUEVERS AND ENDORSED PROPOSAL FOR A  
FORMAL SC MEETING NEXT WEEK. CHINA (LAI YA-LI)  
SUPPORTED DEMANDS OF KUWAIT AND NIGERIA; DELAY OF  
ISRAEL IN WITHDRAWING WAS INTOLERABLE. GABON AND  
BOLIVIA SUPPORTED WHATEVER SC ACTIONS WOULD BE REQUIRED  
TO BRING ABOUT IMPLEMENTATION OF RES 425. SOVIET  
AMBASSADOR MADE EFFORT TO REPLY TO CANADIAN STATEMENT  
THAT BROADEST POSSIBLE FINANCIAL AND TROOP CONTRIBUTING  
SUPPORT WOULD BRING EFFECTIVE PRESSURE ON IDF TO  
WITHDRAW. KUWAIT IN HIS FINAL INTERVENTION WARNED MANY  
DELEGATES ARE READY FOR A POLITICAL SHOWDOWN AT  
PLENARY OF SPECIAL SESSION ON UNIFIL FINANCING  
ON APRIL 21.

9. U.S. (YOUNG) EXPRESSED APPRECIATION FOR EFFORTS OF

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INFO AMEMBASSY AMMAN  
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SYG AND IN PARTICULAR HIS RECENT NEGOTIATIONS UNDERTAKEN  
WITH PARTIES CONCERNED. U.S. IS HEARTENED BY FACT  
SYG WAS ABLE TO OBTAIN A REASONABLE RESPONSE FROM  
PARTIES. U.S. IS CONVINCED ISRAELIS ARE GOING TO  
WITHDRAW; WE HAVE USED OUR INFLUENCE AND WILL CONTINUE  
TO USE IT TO SEE WITHDRAWAL AS RAPIDLY AS POSSIBLE.  
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IMPORTANT THAT ALL PARTS OF RES 425 BE IMPLEMENTED,  
NOT THE LEAST THAT PART WHICH REFERS TO THE  
RESTORATION OF LEBANESE SOVEREIGNTY. UNIFIL IS TO  
BE COMMENDED FOR ITS EFFORTS TO DATE TO PUT AN END  
TO TURMOIL IN THE REGION.

10. FOLLOWING DISCUSSION OF SPECIAL SESSION OF GENERAL  
ASSEMBLY ON NAMIBIA AND POACIBLE SC ACTION (SEPTTEL);  
YOUNG SAID SC PRESIDENT WOULD TRY TO BE RESPONSIVE TO  
REQUESTS FROM SC MEMBERS FOR FURTHER CONSULTATIONS  
OR MEETINGS OF THE SC ON BOTH SUBJECTS. YOUNG

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TROOP DEPLOYMENT, COMMITTEE MEETINGS, INTERNATIONAL PEACEKEEPING FORCES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 21 apr 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
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**Review Withdrawn Fields:** n/a  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** SOUTH LEBANON: SECURITY COUNCIL CONSULTATIONS ON APRIL 20  
**TAGS:** PORG, MARR, LE, IS, UNSC, UNIFIL  
**To:** STATE  
**Type:** TE  
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